Final Report

CIF #672.12

Municipality of West Nipissing Small Program P&E Plan Implementation





Final Project Report, July 1 2015

Municipality of West Nipissing

CIF Project number 672.12

Acknowledgement:

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Executive summary

This is a summary report of a three year Blue Box Promotion & Education (P&E) communication plan implemented by the Municipality of West Nipissing July, 2013. The project goals were to increase participation and reduce collection contamination in the recycling program in order to improve the performance of the Blue Box recycling program and meet Best Practice requirements by having a communication plan in place for the program. The Continuous Improvement Fund (WDO – CIF) provided financial and technical assistant in completing the project.

The Municipality implemented the following promotional & educational (P&E) tactics:

- Flyers for depot recycling service users
- New signage / labels at recycling depot locations

The Municipality has completed the following measuring & monitoring activities:

- Established visual audit methods for incoming material at Municipally owned MRF
 - o Completed monthly visual audits to monitor contamination
- Year over year comparison of use of recycling services per visit
- Assessed impact on collected tonnes

To date, Staff have seen an improvement in the performance of the depot program. Staff not that participation, measure through usage of recycling services at manned depots, is up from 50% in 2013 to 62% this past year. Tonnage of material collected for the entire Blue Box program has remained flat over the past between 2013 & 2014. However, the tonnage collected through depot programming, which was the focus of our P&E tactics in 2013, has increased 10% since the base year. Visual audit methods are now in place and staff plan to use this monitoring process to inform future P&E tactics – in an attempt to control the costs of managing residual at the municipally owned MRF.

This is an interim report for the Municipality's Blue Box P&E communication plan. The current plan continues until the end of 2015 and as such some tactics from the plan have yet to be implemented. Staff intend to complete the depot refurbishments Summer, 2015. To date, Staff are pleased with the improvement in the depot programs recycling performance and are excited to apply key learnings towards the curbside program in the future.

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1 PROJECT INFORMATION

1.1 Municipal Information

West Nipissing is a town in Northeastern Ontario on Lake Nipissing in the Nipissing District. It was formed January 1, 1999, with the amalgamation of seventeen and a half former towns, villages, townships and unorganized communities, including, but not limited to, Cache Bay, Crystal Falls, Desaulniers, Field, Kipling, Lavigne, North Monetville, River Valley, Sturgeon Falls and Verner. The Municipality is accessible via Trans Canada Highway 17 along the north shore of Lake Nipissing, approximately 40 km west of North Bay and 90 km east of Sudbury. West Nipissing is commonly associated with the Town of Sturgeon Falls, representing the largest population centre within the municipality located directly off of Highway 17.

Population Permanent - 13,870 Households (curbside service) 4,900 Households (depot service) 2,145 Blue Box Tonnage (2014) 784 MT **Municipal Grouping** Rural Collections North - Grp 7 Blue Box Program net cost (2014) \$324,895 \$414.40 Net cost per tonne Annual P&E Budget \$3,000 *interim 2014 data

The Municipality provides curbside two stream recycling services to residents in West Nipissing and Verner and depot two stream recycling services for residents of the rural community. The fibre stream is processed and marketed through the municipally owned Material Recovery Facility (MRF), while container products are picked up from the municipal transfer station and processed by R&D Recycling of North Bay ON.

1.2 Project Description

The Continuous Improvement Fund provided the Municipality with technical assistance and a grant of \$5,000 for the development of a communication plan for promotion and education of the Blue Box program and the implementation of P&E tactics.

Tactics used by municipal staff were primarily focused on increasing participation and improving sorting behaviours in the depot and curbside programs. Tactics included handout & mailed flyers and refurbishment & labelling of existing depot bins.

2 IMPLEMENTATION

2.1 Goals and Objectives

Goal 1: Increase participation rates within the Rural Community who receives Blue Box services through the municipality's depot program. The current participation rate is monitored through user counts at the attended depots. Depot staff count the number of visitors and record whether or not each visitor uses the recycling facilities. This provides a percentage based statistics that Staff may use to compare the depot use rates per visit on a month over month or year over year comparison.

Goal 2: Decrease contamination of materials collected through the depot program and brought in to the transfer

station. The materials collected are visually audited on a periodic basis to evaluate the contamination of the recycling stream. There was no previous baseline, as the municipality just developed the visual assessment and trained staff. Baseline was established during the 2014 collection year.

Goal 3: Improve residents' awareness of proper sorting behaviours in the municipal curbside program. The objective of this is to decrease the level of cross contamination between recycling stream and reduce the amount of non-targeted materials (residue) in each recycling stream. 'Contamination' is evaluated through a new visual audit program; baseline determined in 2014 and Staff established a quantitative objective benchmark to strive for.

Staff will also continue to monitor the tonnage of materials collected & marketed through the Blue Box program.

2.2 Messages Used

- The messages utilized on the Depot Bins will be simple, consistent decals stating "What Is" recyclable and proper material allocation.
- The message utilized for the Mail out/Depot Attendant Educational Card will be "room by rooms" recycling, proper sort and depot utilization.
- All messages will be offered in both official languages as per Municipal By-Law (French and English).

2.3 Target audiences

The targeted audience for the first year of implementation were residents of the Rural Populace serviced by the Depot Systems within the Municipality, equating to approximately 2,145 households.



Some P&E was created & delivered to target residents that receive curbside service, however this group was a secondary target audience.

2.4 Tactics Utilized

<u>Updates to existing depot bin receptacles</u>

- New signage was developed & implemented at depot sites in 2011/12, the updates to depot areas were completed to compliment the signage
- Graphic design of bin decals for two collection streams was completed Spring, 2015. The Municipality hired Crimson Pepper
- Painting and general refurbishment will be completed in Summer 2015 to prepare the bins for the decals & to improve their overall appearance and lifespan

Promotion & Education flyer

- Creative design & content for flyer was contracted out to Crimson Pepper Summer, 2014
- The flyers were distributed to depot using households through two methods
 - o Hand delivered by Municipal staff attendants at manned depot locations
 - o By mail-out to residents that receive service from unmanned depot locations

The budgeted costs for each of the P&E activities developed and described above versus the actual costs incurred are compared in Table 1, below.

Table 1: P&E Implementation tactics, targets, and respective costs

Tactic	Budget	Actual
Graphic Design of Bin Decals	\$750.00	\$615.85
Decal Manufacturing and installation	\$750.00	\$360.00
Depot Bin Preparation	\$750.00	Ongoing
Graphic Design and Creative Direction of Educational Material	\$1,500.00	\$1,005.00
Printing, Shipping and Distribution of P&E Material	\$1,250.00	\$1,309.60
Bin Decals	\$1,500.00	Not complete
Depot P&E Material	\$1,375.00	\$904.00

3 RESULTS

3.1 Results

Staff complete regular analyses of contamination, depot participation and diversion for the Blue Box program. Analysis of contamination is a relatively new program to the Municipality that is completed using a visual audit of materials dumped on the tip floor at the municipally owned transfer station / material recovery facility. An example of the visual audit tracking sheet is provided in Appendix A.

Table 2: Measuring and Monitoring activities

Measure	2013	2014	Goal	
Tonnage – Depot	125	137	140	
Tonnage – Curbside	665	632	639	
Marketed tonnes	790	784	800	
Depot participation	52%	60%	70%	

3.2 Analysis of project

Having a communication plan in place has assisted staff in monitoring program performance, working towards established programming goals and objectives, and recognizing resources required to complete various aspects P&E communication. Certain areas of the P&E communication plan were easy to accomplish: contracting a vendor to create / design the P&E for residents, mailing out P&E materials, and having depot staff distribute materials by hand. Staff identify that dedicating internal resources towards maintenance and updates to infrastructure that is outside of the normal day to day operations may not be feasible.

The visual audits were an easy to implement procedure to help us monitor incoming contamination. What we find most useful is simply identifying the most abundant contaminants. This information is going to be used in the upcoming mail-outs to depot & curbside residents.

In terms of performance, Staff are pleased to see that the usage of the depot program is increasing. Measuring participation of depot usage for the unmanned facilities is difficult to complete any way other than monitoring tonnage collected from the bins. Further, the 10% increase in material collected through the depot program reaffirms the success of the depot participation campaign across this programming. Staff will continue to promote proper sorting behaviours and update P&E as key information is identified through the visual auditing program.

Next steps for the municipality include completing the refurbishment of the existing depot bins this summer. Including applying the new decals.

APPENDIX A - Visual Audit / Training sheet

North Monetville River Valley Crystal Falls	from (circle) Field Kipling Muskosung	Lavigne Verner Field PW	Date: Audit by: Staff: Audit #: Material: Fibres	Containers	Di	edevi	vre
1: Dump material on		Addit					
2: Visual estimation 2a: Targeted materials 2b: Contamination (recyclables wrong stream) 2c: Contamination (garbage & non-acceptable recyclables)				Percentage estimate or rating 1-10 To SON MIKE DNN MIKE 80 70 70 85 85 70 15			
3: Volume estimation (using Blue Boxes to 'basic' sort materials) 3a: Targeted materials 3b: Contamination (recyclables wrong stream) 3c: Contamination (garbage & non-acceptable recyclables) **use up to 10 Blue Boxes for sort				# of Blue Boxes	Total # Slue Boxes / O / O	% of T	otal
Weights in kilograms 4: Weight of materia 4a: Materials (circ Blue Box 1 Blue Box 2	ls (using Blue	e Boxes to "basic" sort materi of Blue Box) Contamination (Recyclables) Contamination (Recyclables)	Contamination (Garbage) Contamination (Garbage)	Material & Blue Box (1) 3.0 45 3.845	Empty Blue Box (2)	Material weight (1 minus 2)	% Contaminatio
Blue Box 3 Blue Box 4 Blue Box 5 Blue Box 6 Blue Box 7 Blue Box 8 Blue Box 9	Target Target Target Target Target Target Target Target	Contamination (Recyclables) Buntamination (Recyclables) Contamination (Recyclables) Contamination (Recyclables) Contamination (Recyclables) Contamination (Recyclables) Contamination (Recyclables)	Contamination (Garbage)	5.009 2.034 5.143 8.301 7.444 7.010 4.947	Pr Pr Pr Pr Pr	1.489 0.514 3.623 6.781 5.924 5.492 3.427	
Top 3 contaminar 1 Ceus S 2 Tim Ho 3	CONTRA	Contamination (Recyclables)	Contamination (Garbage)	9013		7.493	